



#plymcabinet

Democratic and Member Support

Chief Executive's Department
Plymouth City Council
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Published 17 February 2017

Cabinet

Monday 27 February 2017
10 am
Warspite Room, Council House

Members:

Councillor Bowyer, Chair
Councillor Nicholson, Vice Chair
Councillors Mrs Beer, Mrs Bowyer, Darcy, Downie, Jordan, Michael Leaves, Ricketts and Riley.

Members are invited to attend the above meeting to consider the items of business overleaf.

This agenda acts as notice that Cabinet will be considering business in private if items are included in Part II of the agenda.

This meeting will be broadcast live to the internet and will be capable of subsequent repeated viewing. By entering the Warspite Room and during the course of the meeting, Councillors are consenting to being filmed and to the use of those recordings for webcasting.

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Tracey Lee
Chief Executive

Cabinet

Agenda

Part I (Public Meeting)

1. Apologies

To receive apologies for absence submitted by Cabinet Members.

2. Declarations of Interest (Pages 1 - 2)

Cabinet Members will be asked to make any declarations of interest in respect of items on this agenda. A flowchart providing guidance on interests is attached to assist councillors.

3. Minutes (Pages 3 - 10)

To sign and confirm as a correct record the minutes of the meeting held on 7 February 2017.

4. Questions from the Public

To receive questions from the public in accordance with the Constitution.

Questions, of no longer than 50 words, can be submitted to the Democratic Support Unit, Plymouth City Council, Ballard House, Plymouth, PL1 3BJ, or email to democraticsupport@plymouth.gov.uk. Any questions must be received at least five clear working days before the date of the meeting.

5. Chair's Urgent Business

To receive reports on business which, in the opinion of the Chair, should be brought forward for urgent consideration.

6. Plymouth and South West Devon Joint Local Plan (Pages 11 - 16)

Cabinet will consider the approval and submission arrangements for the Joint Local Plan (to follow) and recommendations as set out in the report.

7. Plymouth Plan Refresh (Pages 17 - 24)

Cabinet will consider the approval and submission arrangements of the Plymouth Plan refresh (to follow) and recommendations within the report.

DECLARING INTERESTS – QUESTIONS TO ASK YOURSELF

What matters are being discussed?



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Does the business relate to or is it likely to affect a disclosable pecuniary interest (DPI)? This will include the interests of a spouse or civil partner (and co-habitees):

- any employment, office, trade, profession or vocation that they carry on for profit or gain
- any sponsorship that they receive including contributions to their expenses as a councillor or the councillor’s election expenses from a Trade Union
- any land licence or tenancy they have in Plymouth
- any current contracts leases or tenancies between the Council and them
- any current contracts leases or tenancies between the Council and any organisation with land in Plymouth in they are a partner, a paid Director, or have a relevant interest in its shares and securities
- any organisation which has land or a place of business in Plymouth and in which they have a relevant interest in its shares or its securities

No

Yes



Declare interest and leave (or obtain a dispensation)





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Does the business affect the well-being or financial position of (or relate to the approval, consent, licence or permission) for:



- a member of your family or
- any person with whom you have a close association; or
- any organisation of which you are a member or are involved in its management (whether or not appointed to that body by the council). This would include membership of a secret society and other similar organisations.

Yes No  You can speak and vote




Will it confer an advantage or disadvantage on your family, close associate or an organisation where you have a private interest more than it affects other people living or working in the ward?

Yes No

Declare the interest and speak and vote



Speak to Monitoring Officer in advance of the meeting to avoid risk of allegations of corruption or bias

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Cabinet members must declare and give brief details about any conflict of interest* relating to the matter to be decided and leave the room when the matter is being considered. Cabinet members may apply to the Monitoring Officer for a dispensation in respect of any conflict of interest.

*A conflict of interest is a situation in which a councillor’s responsibility to act and take decisions impartially, fairly and on merit without bias may conflict with his/her personal interest in the situation or where s/he may profit personally from the decisions that s/he is about to take.

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Cabinet

Tuesday 7 February 2017

PRESENT:

Councillor Bowyer, in the Chair.

Councillor Nicholson, Vice Chair.

Councillors Mrs Beer, Mrs Bowyer, Darcy, Downie, Jordan, Michael Leaves, Ricketts and Riley.

Also in attendance: Tracey Lee (Chief Executive), Carole Burgoyne (Strategic Director for People), Anthony Payne (Strategic Director for Place), Andrew Hardingham (Interim Joint Strategic Director for Transformation and Change (Finance)), Paul Looby (Head of Financial Planning and Reporting), David Northey (Head of Integrated Finance), David Draffan (Assistant Director for Economic Development), Charles Hackett (Chief Executive Officer, Mayflower 400), Councillors Bowie and Mrs Aspinall and Amelia Boulter (Democratic Support Officer).

Apologies for absence: Ruth Harrell (Director of Public Health)

The meeting started at 4.00 pm and finished at 5.00 pm.

Note: The full discussion can be viewed on the webcast of the City Council meeting at www.plymouth.gov.uk. At a future meeting, the Council will consider the accuracy of these draft minutes, so they may be subject to change. Please check the minutes of that meeting to confirm whether these minutes have been amended.

57. **Declarations of Interest**

There were no declarations of interest made by members in respect of items on the agenda.

58. **Minutes**

Agreed the minutes of the meeting held on the 17 January 2017.

59. **Questions from the Public**

Two questions were submitted by members of the public. Rhea Brooke and Nicky Williams were present at the meeting to ask their questions.

Question submitted by: Rhea Brooke
To the Cabinet Member for Culture – Councillor Jordan
Question:
What equality analysis has been undertaken on each of the libraries proposed for closure and each of the proposed options for the future of library services and where a significant negative impact has been identified how will these be mitigated? When will this information be completed, published and available to the public?

The Consultation EIA states that an easy read format of the Plan for Libraries summary, large print and printable versions of the consultation document will be available on the website. As of the 28 January 2017 this was not available on the PCC website. When will the Cabinet Member rectify this omission and will he extend the consultation period in order that all members of the community have an equal timescale to respond to the consultation?

Has an accessibility audit been carried out on each of the library buildings? Where is this considered within the weighting factors in Appendix C? When will this information be completed, published and available to the public?

Where other venues are being proposed for the Library Service e.g. Click and Collect what assessment has been made of their accessibility including opening times etc.? Where venues such as Children's Centres are proposed what safeguarding assessment has been undertaken?

What specific considerations have been made to identify and mitigate against the impact on those with limited disposable income who are seeking employment for each of the libraries that are proposed to close?

Response:

Regarding Equalities Impact Assessment –

An Equality impact assessment (EIA) has been completed for the public consultation on Plan for Libraries proposal. Individual EIA's will be carried out on all libraries when the final proposal is submitted to Scrutiny Committee after the consultation ends

Regarding Accessible Formats -

We apologise that there has been a delay in providing the accessible formats as described through the EIA. Although we have not yet received any requests for an alternative format, we will ensure that an Easy Read version of the Plan for Libraries summary is available by Friday 24 February in our libraries and on the website. We will also ensure that the large print version of the consultation documentation is available in libraries by Friday 17 Feb. The documentation can be made available in different languages and braille upon request. Printable versions of the consultation documentation are already available on the website and in all our libraries. Our library staff are fully trained to assist members of the public to complete the consultation online.

The survey software the Council uses complies with the minimum accessibility standards as set out by the government. The consultation portal will work with screen readers such as Browse Aloud - and the font size can be increased on the screen for the visually impaired. The company that provides the consultation portal does not currently provide a list of additional accessibility software that is compatible. However, if someone raises a specific accessibility software request with the Council, then it can be put forward for consideration to their Product Manager.

The consultation period will run until Wednesday 19 April and will not be extended. It is considered that members of the public who require an accessible format will still have sufficient time to contribute their views to the consultation. Indeed we are putting in extra measures as above to encourage their engagement.

Regarding Accessibility and Alternative Premises -

Accessibility audits were undertaken on existing libraries when the Accessibility and Equality Act 2010 was introduced. All libraries constructed or redeveloped after 2010, comply with Part M of Building Regulations 2010 (amended in 2016). Accessibility Audits have been carried out by Disabled Go on all of the libraries apart from Central Library. These were carried out by their independent surveyors.

A full accessibility assessment of alternative premises will be made when the Plan for Libraries proposal is being finalised. Consideration will be taken on any premises accessibility. We welcome suggestions on alternative premises from the Public and Councillors, These will be assessed on their accessibility and suitability. Before agreeing outreach venues, advice will be sought from the PCC Early Years Team to ensure that the proposed service delivered from the Children's Centre is appropriate and fulfils safeguarding requirements

Regarding access to Information Technology –

Our proposal will ensure a minimum of 12 public access PC's at each location. (Central library has 42 PC's) This will enable us to provide quality job clubs in each of the 7 proposed locations with trained library staff and partner organisations. The Library Conversation told us that 72% would like help with job seeking and 71% with digital skills training, so we propose to develop a consistent and enhanced offer addressing these requests.

Question submitted by: Nicky Williams

To the Cabinet Member for Culture – Councillor Jordan

Question:

In what week was the library visit survey carried out, what was the methodology and why were those dates chosen?

Why has the Council chosen to use demography from the 2011 census rather than the 2015 population data used by the Office for National Statistics? How will the impact of proposed neighbourhood population trends for the next 10-15 years be included e.g. rising birth rates, housing growth?

Where within the weighting factors (Appendix C) is consideration given to the location and relationship between the existing library and other neighbourhood and community facilities as well as the specific needs of different demographic groups other than by age?

Is the Cabinet Member for Culture able to confirm that closing Efford library will not result in significant monies having to be repaid to the DCLG and the EU who helped support building the scheme?

What is the financial impact on local residents of the cost of travelling by public transport to the remaining 10 proposed locality libraries from the neighbourhoods where there are proposed library closures, given that 2/3rds of visitors walk to their local library?

The School Library Service has been ruled out of the scope of this consultation. Which schools access the City Council Library Service and what is the cost to the Council of providing this service?

Some schools will have based their annual (three year) budget plans on children being able to access their local library during the school day. What formal consultation has been undertaken with schools in the proximity of libraries proposed for closure?

Response;

Regarding the library visit survey -

The library visit survey was carried out on w/c 18th May 2015 and w/c 16 Nov 2015. These surveys are carried out in the same months every year. These dates were chosen because they represent an average week i.e. not school holidays. The methodology used is that library staff and volunteers manually record every person that enters the library. This is national standard practice which is reported to CIPFA (Chartered Institute of Public Finance and Accountancy)

Regarding demographic data -

We have chosen Census data as it is nationally recognised as comprehensive and robust. The Plymouth Plan provides information on future trends which will be taken into account as well as library specific information e.g. Conversation. Most of the libraries identified to remain in the Plan for Libraries proposal are located in or are close to the three growth areas identified in the Plymouth Plan. St Budeaux library is the exception

We consider that to not apply weighting was the fairest way to interpret the data across the ten criteria. The Equality Impact Assessment carried out on every library will address factors such as demographics, literacy levels, language needs etc. It is expected that the development of the outreach service will address the potential partnerships with community facilities and needs of different demographic groups

Regarding Efford Library -

Efford neighbourhood did benefit from South West Regional Development Agency Funding for some regeneration initiatives. It is not possible at this stage to confirm whether any monies will need to be repaid. Due diligence will be undertaken to ensure that any monies are repaid where required.

Regarding Financial Impact on Library Users -

80% of our current users use the 7 libraries proposed for staying open. For the remaining 20% of current users and new users we feel that having a library within a 2 mile radius of an household is an acceptable offer. We would also encourage members of the public to use the on line service. Enhancing the digital offer is a key part of this Plan for Libraries proposal

Regarding the Schools Library Service -

Our proposals do not affect the school library service. The schools library service is a traded service and information regarding budgets is restricted as it is commercially sensitive. We are in the process of engaging with all schools and encouraging their feedback on any concerns

60. **Chair's Urgent Business**

There were no items of Chair's Urgent Business.

61. **Mayflower 400 National Trails Programme**

Councillor Jordan introduced the Mayflower 400 Trails Programme and highlighted that the funding would go towards developing historic trails so that visitors could follow in the footsteps of the Pilgrim Fathers, the renovation of two Elizabethan houses on the Barbican and a new Mayflower monument as well as maximising the anniversary of the Mayflower 400.

Cabinet agreed to –

1. Commit to leading and participating in the National Trail Programme of heritage and cultural works and activities to commemorate the 400th anniversary of the sailing of the Pilgrim Fathers to America on the Mayflower 400 ship in 2020 and the other necessary supporting projects outlined in this report.
2. Recommend provision of £5m to be included in the Council's Capital Budget to deliver the project. Procurement activities and contract award decisions in relation to the projects will be undertaken in accordance with the Council's Constitution. Given the prestigious nature and firm timeline associated with the anniversary, early engagement with procurement should be undertaken to develop a pipeline of activity.
3. Delegate authority to the Strategic Director for Place to submit funding bids to support these projects including bids to the Heritage Lottery Fund, Arts Council, and Coastal Communities Fund using up to £5m of Council funding for match funding/leverage requirements.
4. Note that there will be a revenue requirement to the National Trail. The ongoing maintenance requirements will be confirmed in the project Business Case(s) considered by the Leader before the funding is committed to the Capital Programme.

62. **Response to the Budget Scrutiny Report on the Budget 2017 - 18**

The Leader welcomed Councillor Bowie, Chair of Place and Corporate Overview and Scrutiny Committee and Councillor Mrs Aspinall, Chair of Wellbeing Overview and Scrutiny Committee. Following agreement at the Co-operative Scrutiny Board in 2015 both Scrutiny Committees have scrutinised the budget through two short sessions. This follows the significant scrutiny which took place on the Medium Term Financial Strategy (MTFS) in the autumn and scrutiny of major policy decisions which has been ongoing throughout the year.

The Place and Corporate Scrutiny Committee considered that the budget presented was not sufficiently detailed and as such the Committee was unable to judge whether the Draft Budget was effective and in line within the Corporate Plan, and has recommendations on how the budget should be broken down in the interests of openness and transparency.

The Wellbeing Scrutiny Committee raised significant concern on whether a sustainable, quality service and savings could be delivered in 2017/18 given rising demand and chronic underfunding of services by national government. As such the Committee recommends to full council to call upon national government to deliver a fair and sustainable settlement for the future of local social care.

Thanks were given to all of the members involved throughout the scrutiny of the budget.

Councillor Darcy provided a response to the recommendations made by the scrutiny committees.

Response to Place and Corporate Overview and Scrutiny Committee Recommendations -

Recommendations	Response
1. To thank the Executive, Senior Management Team and Scrutiny Councillors for their patience and contribution to the process.	I would also like to thank Members of the Scrutiny Committee for all their hard work and contribution to the budget process and thank officers for their hard work in bringing forward the budget proposals.
2. That the Committee considered that the budget documentation presented was not sufficiently detailed and as such the Committee was unable to judge whether the Draft Budget was effective and in line within the Corporate Plan.	Members received a number of policy and financial reports which have culminated in the budget Scrutiny meetings. The Medium Term Financial Strategy is the key financial planning document and supports the Corporate Plan and delivery of Plymouth's priorities.
3. To recommend to Cabinet that the budget, when presented to council should include, a breakdown of proposed 2017/18 budget levels across departments and that transformation stretch savings and efficiencies in 2017/18 must be presented with some comment on how those savings are likely to be made.	Accepted. Further details will be provided within the Budget report to Council on 27 February 2017.

Recommendations	Response
4. To establish a standing Select Committee on the Budget.	Accepted.
5. To note that a four year settlement has now been accepted by the city council and recommend to the cabinet member for finance that the draft budget for 2018/19 is presented to cabinet in September to enable scrutiny of the draft budget to be completed by the standing select committee by January 2018.	The four year settlement does provide the City Council with greater clarity as to its financial planning. I will discuss with the Section 151 Officer to report back on a timetable for the draft 2018/19 budget.
6. To recommend to the Cabinet Member for Finance that, working with the Shadow Cabinet Member for Finance and the standing Select Committee, a Budget template is developed for clear and consistent annual reporting of proposed budgets which is accessible by members of the public and is provides a sufficiently detailed budget and savings proposals for meaningful scrutiny.	I will discuss with the Section 151 Officer any revised reporting requirements with respect to the budget and information presented to Scrutiny Committees.

Response to Wellbeing Overview and Scrutiny Committee Recommendations -

Recommendations	Response
1. To thank the Executive, Senior management Team and Scrutiny Councillors for their patience and contribution to the process.	I would also like to thank Members of the Scrutiny Committee for all their hard work and contribution to the budget process and thank officers for their hard work in bringing forward the budget proposals.
2. To note the draft report.	Noted.
3. Express the Committee's significant concern on whether a sustainable, quality service and savings can be delivered in 2017/18 given rising demand on chronic underfunding of services by national government. As such recommend to council to call upon national government to deliver a fair and sustainable settlement for the future of local social care.	The City Council will continue to lobby government and press for a sustainable local term funding package to meet the increasing demands and pressures within adult social care and will continue to work with our health partners to provide an efficient service that meets the needs of local residents.

63. **Budget 2017 - 18**

Councillor Darcy presented the Budget 2017 – 18 which sets out the resources available to deliver the Corporate Plan. The Cabinet are also required to recommend the 2017/18 Budget to Council.

Cabinet agreed –

1. That Cabinet recommends the 2017/18 Budget to Council.
2. That Cabinet recommends the 2017/18 Flexible Use of Capital Receipts Strategy to Council.
3. That Cabinet recommends the increased Capital Budget of £861m to Council.
4. The Medium Term Financial Strategy to be updated to reflect the new Capital Budget.

64. **Capital and Revenue Monitoring Report 2016/17 – Quarter 3**

Councillor Darcy presented the Capital and Revenue Monitoring Report 2016/17 – Quarter 3 that outlines the finance monitoring position of the Council as at the end of December 2016.

Cabinet agreed to –

1. Note the current revenue monitoring position and action plans in place to reduce/mitigate shortfalls.
2. Approve the non-delegated revenue budget virements (shown in Table 5).
3. Increase the Capital Budget 2016-21 is increased to £478m (shown in Table 6).

PLYMOUTH CITY COUNCIL

Subject:	Plymouth and South West Devon Joint Local Plan
Committee:	Cabinet
Date:	27th February 2017
Cabinet Member:	Councillor Nicholson
CMT Member:	Anthony Payne (Director for Place)
Author:	Jonathan Bell (Head of Development Planning)
Contact details	Tel: 01752 304353 email: jonathan.bell@plymouth.gov.uk
Ref:	
Key Decision:	Yes
Part:	I

Purpose of the report:

The Plymouth Plan (Part One) was approved by Full Council in September 2015 as the single integrated strategic plan for the city.

At the time it was anticipated that a Part Two would be prepared which would include area and site specific policies, enabling the Plymouth Plan to become also the statutory development plan.

In January and February 2016, following a period of senior officer and member level discussion with South Hams and West Devon councils, the three authorities agreed to prepare a joint local plan for the three areas, called the Plymouth and South West Devon Joint Local Plan (JLP). This decision was ratified by Plymouth's Cabinet on 16 February 2016.

The Plymouth Plan Member Working Group (PPWG) has continued to meet and a new JLP Member Steering Group was also set up. These groups have been overseeing the preparation of the JLP, and in respect of the PPWG a refresh of the Plymouth Plan which is required as a result of the JLP work.

The next steps are to publish a pre-submission JLP and the Plymouth Plan refresh.

The JLP will then be subject to a statutory six week period for formal representations to be made (March / April) and submitted for independent public examination (May). Subject to a successful public examination (Autumn) it is anticipated that the JLP will be formally adopted early in 2018.

Once the JLP is formally adopted, the Plymouth-related policies will be re-united with the refreshed Plymouth Plan Part One policies, enabling the fully web based interactive Plymouth Plan to be re-created, as originally envisaged.

The purpose of this report is to consider the approval and submission arrangements for the JLP.

The Corporate Plan 2016-19

PIONEERING PLYMOUTH – the JLP and Plymouth Plan are ground breaking initiatives, creating both a single strategic integrated plan for the city and a pioneering joint planning approach across the entire Plymouth Housing Market Area with the adjoining councils.

GROWING PLYMOUTH – the JLP and Plymouth Plan have a strong focus on reinforcing and delivering Plymouth’s radical growth agenda.

CARING PLYMOUTH – between them , the JLP and Plymouth Plan between them provide integrated policies and a framework for delivery of a healthy and caring city.

CONFIDENT PLYMOUTH the JLP and Plymouth Plan set out a strategic framework for reinforcing Plymouth’s role in the region and firmly establishing Plymouth as an international city with great confidence and civic pride.

Implications for Medium Term Financial Plan and Resource Implications: Including finance, human, IT and land

The direct costs associated with the approval of this report relate primarily to the cost of an independent Public Examination into the Joint Local Plan, including associated evidence base, legal and management costs.

The cost of the Public Examination will be shared between Plymouth City Council, South Hams District Council and West Devon Borough Council. Budget provision of £210,000 is made to cover Plymouth’s share of the costs, although the final cost will depend on the length of the examination and the nature of any issues raised by the Inspector.

Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:

The JLP and the Plymouth Plan provides a strategic policy framework for both people and place. The creation of sustainable communities, and the theme of providing quality of life for everyone in the city, runs through the heart of the plans, providing an effective and integrated strategic framework for addressing and responding to issues such as community safety, community cohesion, child poverty and equalities and diversity.

Equality and Diversity

Has an Equality Impact Assessment been undertaken? Yes, as an integral element of the plan’s sustainability appraisal.

Recommendations and Reasons for recommended action:

It is recommended that the Plymouth and South West Devon Local Plan be referred to a meeting of Full Council with the following recommendations:

- I. That the Plymouth and South West Devon Local Plan be formally approved and subject to a six-week period for representations to be received, pursuant to Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations.

REASON: To ensure that an up to date planning framework is progressed for the Plymouth and South West Devon Housing Market Area in accordance with the Local Development Scheme.

Sign off: comment must be sought from those whose area of responsibility may be affected by the decision, as follows (insert references of Finance, Legal and Monitoring Officer reps, and of HR, Corporate Property, IT and Strat. Proc. as appropriate):

Fin	SAFINI 617 163 16- 2-2017	Leg	2756 1/DV S	Mon Off	275 6/1 DV S	HR	n/a	Assets	n/a	IT	n/a	Strat Proc	n/a
Originating SMT Member Paul Barnard (Assistant Director for Strategic Planning & Infrastructure)													
Has the Cabinet Member(s) agreed the contents of the report? Yes													

1.0 Introduction

- 1.1 At its meeting of 16 February 2016 Cabinet agreed to work with West Devon Borough Council and South Hams District Council on a joint local plan (JLP) for the Plymouth Housing Market Areas, excluding land in Dartmoor National Park which will be considered in a separate local plan.
- 1.2 A Joint Local Plan Member Steering Group has overseen the preparation of the plan, including the completion of the plan’s evidence base, the delivery of public consultation exercises and the drafting of the plan’s text and policies map.
- 1.3 The plan is accompanied by a series of reports, including a sustainability appraisal, consultation statement and evidence and background reports that together underpin and justify its content.

2.0 Spatial approach

- 2.1 The plan seeks to fully meet the objectively assessed housing and employment needs for Plymouth and South West Devon. This means delivering:
 - 26,700 new homes
 - 6,600 affordable homes
 - 312,700 sq.m new employment floorspace creating 13,200 new jobs in B ‘Use Class’ categories.
- 2.2 Spatially, Plymouth remains the primary focus of growth for the plan area, building on Plymouth’s well established growth area. Particular attention is given in the plan to the three Growth Areas:
 - City Centre and Waterfront
 - Derriford and the Northern Corridor
 - Eastern Corridor.
- 2.3 The spatial policies of the plan are structured around two key policy areas, which will have a consistent policy approach applied across them:
 - Plymouth Policy Area - which includes the city and its urban fringe, including Woolwell, Langage and Sherford in the South Hams.

- Thriving Towns and Villages Policy Area – which includes the main towns, towns and key villages, sustainable villages and wider countryside of West Devon and the South Hams.

2.4 The aim is to achieve a mutually supportive relationship between urban and rural areas, building on the character and strengths of the area. The prosperity of Plymouth and the rural communities are closely linked. A successful Plymouth will be beneficial to rural Devon (and indeed Cornwall too). It is equally true, though, that Plymouth's success as a regional city is dependent on the environmental, social and economic well-being of the wider rural area.

2.5 To address the development needs identified in the plan's spatial strategy, the plan identified both development policies (to be applied to planning applications) and site allocation policies (which promote specific sites for development). These include housing, employment, retail proposals as well as proposals for new sports, greenspace and other infrastructure.

3.0 Next steps

3.1 Subject to approval of the three councils, the plan will be subject to a statutory Regulation 19 consultation from 15 March - 26 April. This will provide an opportunity for interested parties to make representations for a planning inspector to consider at an independent public examination. These comments received will also be reviewed by the three Councils, through the Joint Local Plan Steering Group, and where agreement can be reached this will be communicated to the inspector to assist him/her with their deliberations.

3.2 It is anticipated that the public examination will take place in the early autumn, with adoption of the plan in winter 2017/18.

4.0 Governance

4.1 The current collaboration agreement between the three councils provides for joint working until the plan is formally adopted. However, there is a need to ensure that governance is in place beyond adoption, to enable the plan to be effectively monitored and reviewed.

4.2 The Joint Local Plan Steering Group has proved a very effective vehicle for preparing the plan, and there will now be a need for further discussions between the three councils to determine the best way of continuing governance into the future.

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PLYMOUTH CITY COUNCIL

Subject:	'Refresh' of the Plymouth Plan
Committee:	Cabinet
Date:	27th February 2017
Cabinet Member:	Councillor Nicholson
CMT Member:	Anthony Payne (Director for Place)
Author:	Jonathan Bell (Head of Development Planning)
Contact details	Tel: 01752 304353 email: jonathan.bell@plymouth.gov.uk
Ref:	
Key Decision:	Yes
Part:	I

Purpose of the report:

The Plymouth Plan (Part One) was approved by Full Council in September 2015 as the single integrated strategic plan for the city.

At the time it was anticipated that a Part Two would be prepared which would include area and site specific policies, enabling the Plymouth Plan to become also the statutory development plan.

In January and February 2016, following a period of senior officer and member level discussion with South Hams and West Devon councils, the three authorities agreed to prepare a joint local plan for the three areas, called the Plymouth and South West Devon Joint Local Plan (JLP). This decision was ratified by Plymouth's Cabinet on 16 February 2016.

The Plymouth Plan Member Working Group (PPWG) has continued to meet and a new JLP Member Steering Group was also set up. These groups have been overseeing the preparation of the JLP, and in respect of the PPWG a refresh of the Plymouth Plan which is required as a result of the JLP work.

The next steps are to publish a pre-submission JLP and the Plymouth Plan refresh.

The JLP will then be subject to a statutory six week period for formal representations to be made (March / April) and submitted for independent public examination (May). Subject to a successful public examination (Autumn) it is anticipated that the JLP will be formally adopted early in 2018.

Once the JLP is formally adopted, the Plymouth-related policies will be re-united with the refreshed Plymouth Plan Part One policies, enabling the fully web based interactive Plymouth Plan to be re-created, as originally envisaged.

The purpose of this report is to consider the approval of the Plymouth Plan refresh pending its re-coupling with the Plymouth policies of the JLP once that plan is adopted.

PIONEERING PLYMOUTH – the JLP and Plymouth Plan are ground breaking initiatives, creating both a single strategic integrated plan for the city and a pioneering joint planning approach across the entire Plymouth Housing Market Area with the adjoining councils.

GROWING PLYMOUTH – the JLP and Plymouth Plan have a strong focus on reinforcing and delivering Plymouth’s radical growth agenda.

CARING PLYMOUTH – between them , the JLP and Plymouth Plan between them provide integrated policies and a framework for delivery of a healthy and caring city.

CONFIDENT PLYMOUTH - the JLP and Plymouth Plan set out a strategic framework for reinforcing Plymouth’s role in the region and firmly establishing Plymouth as an international city with great confidence and civic pride.

Implications for Medium Term Financial Plan and Resource Implications: Including finance, human, IT and land

No new resource implications arise from this report.

Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:

The JLP and the Plymouth Plan provides a strategic policy framework for both people and place. The creation of sustainable communities, and the theme of providing quality of life for everyone in the city, runs through the heart of the plans, providing an effective and integrated strategic framework for addressing and responding to issues such as community safety, community cohesion, child poverty and equalities and diversity.

Equality and Diversity

Has an Equality Impact Assessment been undertaken? An Equality Impact Assessment has already been undertaken for the Plymouth Plan Part One.

Recommendations and Reasons for recommended action:

It is recommended that the Plymouth Plan Refresh be referred to a meeting of Full Council with the following recommendations:

1. That the updates set out in the report to Modules 2 (Philosophy), 3 (Vision), 5 (Healthy City), 6 (Growing City) and 7 (International City) of the Plymouth Plan Part One be approved.

REASON: To ensure that the Plymouth Plan reflects the most recent information

2. That following formal adoption of the Plymouth and South West Devon Local Plan, the Plymouth specific policies be combined with the Plymouth Plan refresh to re-create a single integrated web based document, with delegated authority to the Assistant Director for Strategic Planning and Infrastructure, in consultation with the Cabinet Member for Strategic Housing, Transport, and Planning, to publish this on the Plymouth Plan website.

REASON: In order to create a single integrated web based document (incorporating the adopted Plymouth-specific policies from the Joint Local Plan).

Alternative options considered and rejected:

Alternatives were considered at the time that the original report was considered in September 2015. No further alternatives considered as no change to the strategic direction is proposed.

Published work / information:

[Plymouth Plan Part One](#)

Background papers:

Title	Part I	Part II	Exemption Paragraph Number							
			1	2	3	4	5	6	7	

Sign off: comment must be sought from those whose area of responsibility may be affected by the decision, as follows (insert references of Finance, Legal and Monitoring Officer reps, and of HR, Corporate Property, IT and Strat. Proc. as appropriate):

Fin	SAFINI 617 163 16- 2-2017	Leg	2765 0/DV S	Mon Off	275 60/ DV S	HR	n/a	Assets	n/a	IT	n/a	Strat Proc	n/a
Originating SMT Member Paul Barnard (Assistant Director for Strategic Planning & Infrastructure)													
Has the Cabinet Member(s) agreed the contents of the report? Yes													

1.0 Introduction

- 1.1 The Plymouth Plan Part One was formally approved by Full Council in September 2015 as the City's single integrated strategic framework. Since that time it has been used to drive the delivery of a healthy, growing and international city.
- 1.2 However, the decision to move to a joint local plan (JLP) for Plymouth, South Hams and West Devon means that some consequential amendments will be required to the Plymouth Plan.
- 1.3 Furthermore, the Planning Inspectorate has advised that the development plan components of the Plymouth Plan be separated out from the non-development plan elements and included instead in the separate joint local plan. This is because non-development related policies should not be submitted for public examination as part of the local plan.
- 1.4 The need to amend the Plymouth Plan in these ways also presents an opportunity to update the policies, reflecting new and updated evidence / data (where this is available), together with emerging priorities for the City Council and its partners.
- 1.5 However, it should be emphasised that this is not a full review of the Plymouth Plan and the strategic direction remains unaltered.

2. Summary of changes to the Plymouth Plan

- 2.1 Tables 1 and 2 summarise the main changes proposed to the Plymouth Plan by module and by policy.

Table 1: Summary of amendments to Plymouth Plan Part One by Module

Module	Amendments
1. Introduction	Updated to explain the relationship between the Plymouth Plan refresh and the JLP process.
2. Philosophy	Retained as a Plymouth Plan only section; minor wording adjustments and text simplification; move Theme 2 (sustainable linked neighbourhoods) to JLP as new policy in spatial strategy section.
3. Vision	Retained in Plymouth Plan but with minor wording clarifications; new Vision chapter to be created in JLP to provide strategic vision for entire plan area.
4. Plymouth's strategic role	Moved to JLP.
5. Healthy City	Retained in Plymouth Plan.
6. Growing City	Retained in Plymouth Plan.
7. International City	Retained in Plymouth Plan.
8. Spatial Strategy	Moved to JLP.
9. Delivery and monitoring	New delivery and monitoring section in JLP; Plymouth Plan delivery and monitoring section will be redrafted once JLP is adopted to ensure it is consistent with the JLP monitoring framework which will be tested at public examination.

Table 2: Summary of amendments to Plymouth Plan Part One by Policy

Policy	Amendments
1 Enhancing Plymouth's strategic role	Moved to JLP - simplified to avoid duplication with later policies.
2 Unlocking Plymouth's regional growth potential	Moved to JLP –re-phrased to read better as a development plan policy.

Policy	Amendments
3 Utilising Plymouth's regional economic assets	Moved to JLP.
4 Enhancing Plymouth's strategic connectivity	Part of policy moved to JLP spatial strategy section and updated; part of policy moved to Growing City module in Plymouth Plan.
5 Protecting and strengthening Devonport Naval Base and Dockyard's strategic role.	Moved to JLP – updated, and re-phrased to read better as a development plan policy.
6 Enhancing Plymouth's role in maintaining the south west's special natural environment	Policy deleted – its purpose is covered by a new policy in the JLP spatial strategy section and by other changes to Plymouth Plan and JLP policies.
7 Safeguarding Plymouth's mineral resources	Moved to JLP - with further detail included in policy.
8 Addressing health inequalities and supporting healthy lifestyles	Retained – updated to add reference to improving health literacy and oral / dental health (change requested by partners); amended to create cross references to supporting JLP policies.
9 Delivering the best outcomes for children, young people and families	Retained - minor wording improvements and additional references relating to parents (change requested by partners).
10 Supporting adults with health and social care needs	Retained - minor clarification of policy.
11 Playing an active role in the community	Retained.
12 Delivering strong and safe communities and good quality neighbourhoods	Retained.
13 Delivering a safe, accessible, sustainable and health enabling transport system	Retained, but with cross references to JLP and some wording clarifications.
14 Optimising the health and wellbeing benefits of the natural environment	Retained, with minor improvement to the explanatory text.
15 Meeting Local Housing Needs	Those elements of the policy relating to the role of the local planning authority moved to JLP; amended policy retained in Plymouth Plan.
16 Delivering accessible health services and clinical excellence	Retained.
17 Creating the conditions for Economic Growth	Retained, but with cross references to JLP.
18 Delivering sufficient land for new jobs	Moved to JLP with amendments as appropriate.
19 Delivering skills and talent development	Retained, but with cross references to JLP and updates to supporting narrative.
20 Delivering sufficient land for new homes to meet Plymouth's housing need	Policy principles retained in Plymouth Plan; substance of housing target moved to JLP and updated.
21 Provision for shops and services	Moved to JLP with amendments as appropriate.
22 Using transport investment to drive growth	Substantial re-edit to reflect discussion on transport strategy at PPWG 9 November 2016, with refresh of strategic connectivity asks also included now in this section.

Policy	Amendments
23 Enhancing Plymouth's sporting facilities	Retained, but with cross references to JLP.
24 Delivering Plymouth's natural network	Retained and simplified, with development plan elements moved to JLP.
25 Reducing carbon emissions and adapting to climate change	Retained but with those elements of the policy relating to the role of the local planning authority moved to JLP.
26 Dealing with flood risk	Retained but with those elements of the policy relating to the role of the local planning authority moved to JLP.
27 Minimising Plymouth's waste	Retained but with those elements of the policy relating to the role of the local planning authority moved to JLP; plus wording updates.
28 Promoting Plymouth's heritage	Moved to JLP with amendments as appropriate.
29 Place shaping and the quality of the built environment	Moved to JLP with amendments as appropriate.
30 Safeguarding environmental quality, function and amenity	Moved to JLP with amendments as appropriate.
31 Implementing Britain's Ocean City	Retained with new element to policy on celebrating the city's coastal location, with new reference to fishing industry (change requested by partners).
32 Plymouth in the global market place	Retained.
33 Positioning Plymouth as a major UK Destination	Retained but with those elements of the policy relating to the role of the local planning authority moved to JLP.
34 Delivering a distinctive, dynamic cultural centre of regional, national and international renown	Retained, but with cross references to JLP.
35 Celebrating Plymouth's sporting excellence	Retained.
36 Enhancing Plymouth's 'green city' credentials	Retained.
37 Supporting world class universities and research institutions	Retained but with those elements of the policy relating to the role of the local planning authority moved to JLP.
38 Celebrating diverse communities	Retained.
39 Defining the spatial distribution of housing in Plymouth	Moved to JLP with amendments as appropriate.
40 Principles for development in Plymouth's urban fringe	Moved to JLP with amendments as appropriate.
41 Defining the spatial provision of retail development and main town centre uses	Moved to JLP with amendments as appropriate.
42 Improving Plymouth's city centre	Moved to JLP with amendments as appropriate.
43 Managing and enhancing Plymouth's waterfront	Moved to JLP with amendments as appropriate.
44 Strategic transport and other infrastructure measures to deliver the spatial strategy	Moved to JLP with amendments as appropriate.
45 Plymouth's investment priorities	Moved to JLP with amendments as appropriate.

Policy	Amendments
46 Approach to development delivery and viability, planning obligations and the community infrastructure levy	Moved to JLP with amendments as appropriate.

3. Conclusions

- 2.1 The vision of a single integrated strategic plan for Plymouth remains in place, but there has been a need to amend the route to achieving this in light of the JLP.
- 2.2 Once the JLP is formally adopted, its Plymouth specific spatial policies will be re-united with the refreshed Plymouth Plan Part One policies so that a fully web based interactive Plymouth Plan can be re-created, as originally intended.

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